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**The Gazette of Puducherry**

**PART - II**

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**GOVERNMENT OF PUDUCHERRY**  
**CHIEF SECRETARIAT (HOUSING)**

(G.O. Ms. No. 07/2018-Hg., Puducherry, dated 7th September 2018)

**NOTIFICATION**

In exercise of the powers conferred by clause (iii) of sub-section (2) of section 47 of the Puducherry Town and Country Planning Act, 1969 (No. 13 of 1970), the Lieutenant-Governor, Puducherry in consultation with the Town and Country Planning Department, hereby makes the following amendment to the Puducherry Building Bye-Laws and Zoning Regulations, 2012 issued in the Notification *vide* G.O. Ms. No. 5/ 2012- Hg., dated 5th March, 2012 of the Chief Secretariat (Housing) and published in the Part-I of Extraordinary Official Gazette No. 21, dated 8th March, 2012, namely:-

[ 723 ]

(1) These Bye-laws and Regulations may be called the Puducherry Building Bye-Laws and Zoning Regulations (First Amendment), 2018.

(2) The provisions of these bye-laws and zoning regulations shall apply to the planning area declared *vide*:-

- (i) G.O. Ms. No. 79/84/F 6, dated 17th day of August 1984, notified in the Gazette No. 35, dated 28th day of August 1984 ;
- (ii) G.O. Ms. No. 93/85/F 6, dated 8th day of July 1985, notified in the Gazette No. 31, dated 30th day of July 1985; and
- (iii) G.O. Ms. No. 68/89/F 6, dated 26th day of July 1989, notified in the Gazette No. 83, dated 31st day of July 1989 of Housing Secretariat, Puducherry and such other areas in the Union Territory of Puducherry notified from time to time.

(3) They shall come into force on and from the date of their publication in the Official Gazette.

In the Puducherry Building Bye-laws and Zoning Regulations, 2012 after the existing Annexure XXII, the following shall be inserted, namely:

#### ANNEXURE- XXIII

##### **Regulation for Conservation of Heritage Sites Including Heritage Buildings, Heritage Precincts and Natural Feature Areas**

Conservation of heritage sites shall include buildings, artifacts, structures, areas and precincts of historic, aesthetic, architectural, cultural or environmentally significant nature (heritage buildings and heritage precincts), natural feature areas of environmental significance or sites of scenic beauty.

1. *Applicability*.— These regulations shall apply to heritage sites which shall include those buildings, artifacts, structures, streets, areas and precincts of historic, architectural, aesthetic, cultural or environmental value (hereinafter referred to as Listed Heritage Buildings/Listed Heritage Precincts) and those natural feature areas of environmental significance or of scenic beauty including, but, not restricted to, sacred groves, hills,

hillocks, water bodies (and the areas adjoining the same), open areas, wooded areas, points, walks, rides, bridle paths (hereinafter referred to as 'listed natural feature areas') which shall be listed in notification(s) to be issued by the State Government/ identified in Master Plan.

The provisions in this notification are beyond the regulations applicable on the Prohibited and Regulated areas as defined by Ancient Monuments and Archaeological Sites and Remains (AMASR) Act 2010, where site specific Heritage Bye-Laws prepared and notified by the Competent Authority (National Monuments Authority) under the AMASR Act shall be applicable. NOC shall have to be obtained by submission of required documents as may be necessary, including "Heritage Impact Assessment" report, if so necessitated by the National Monuments Authority (NMA).

1.1 *Definitions.*— (a) "Heritage building" means and includes any building of one or more premises or any part thereof and/or structure and/or artifact which requires conservation and/or preservation for historical and/or architectural and/or artisanry and/or aesthetic and/or cultural and/or environmental and/or ecological purpose and includes such portion of land adjoining such building or part thereof as may be required for fencing or covering or in any manner preserving the historical and/or architectural and/or aesthetic and/or cultural value of such building.

(b) "Heritage Precincts" means and includes any space that requires conservation and/or preservation for historical and/or architectural and/or aesthetic and/or cultural and/or environmental and/or ecological purpose. Walls or other boundaries of a particular area or place or building or may enclose such space by an imaginary line drawn around it.

(c) "Conservation" means all the processes of looking after a place so as to retain its historical and/or architectural and/or aesthetic and/or cultural significance and includes maintenance, preservation, restoration, reconstruction and adoption or a combination of more than one of these.

(d) "Preservation" means and includes maintaining the fabric of a place in its existing state and retarding deterioration.

(e) "Restoration" means and includes returning the existing fabric of a place to a known earlier state by removing accretions or by reassembling existing components without introducing new materials.

(f) "Reconstruction" means and includes returning a place as nearly as possible to a known earlier state and distinguished by the introduction of materials (new or old) into the fabric. This shall not include either recreation or conjectural reconstruction.

1.2 *Responsibility of the owners of heritage buildings.*— It shall be the duty of the owners of heritage buildings and buildings in heritage precincts or in heritage streets to carry out regular repairs and maintenance of the buildings. The Government, the Municipality or the Local Bodies and Planning Authorities concerned shall not be responsible for such repair and maintenance except for the buildings owned by the Government, Municipality or the other Local Bodies.

1.3 *Restrictions on development/re-development/repairs, etc.*— No development or redevelopment or engineering operation or additions/alterations, repairs, renovations of the building, replacement of special features or plastering or demolition of any part thereof of the said listed buildings or listed precincts or listed natural feature areas shall be allowed except with the prior permission of Commissioner, Municipality/Local Body/Member-Secretary of the Planning Authority. Before granting such permission, the Planning Authority shall consult the State Level Heritage Conservation and Advisory Committee (SLHCAC) to be appointed/appointed by the Government and shall act in according with the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC).

(i) Provided that, before granting any permission for demolition or major alterations/additions to listed buildings (or buildings within listed streets or precincts), or construction at any listed natural features, or alteration of boundaries of any listed natural feature areas, objections and suggestions from the public shall be invited and shall be considered by the State Level Heritage Conservation and Advisory Committee (SLHCAC).

(ii) Provided that, only in exceptional cases, for reasons to be recorded in writing, the Member-Secretary of the Planning Authority may refer the matter back to the State Level Heritage Conservation and Advisory Committee (SLHCAC) for reconsideration.

However, the decision of the State Level Heritage Conservation and Advisory Committee (SLHCAC) after such reconsideration shall be final and binding.

1.4 *Penalties.*— (i) Violation of the regulations shall be punishable under the provisions regarding unauthorized development. In case of proved deliberate neglect of and/or damage to Heritage Buildings and Heritage Precincts, or if, the building is allowed to be damaged or destroyed due to neglect or any other reason, in addition to penal action provided under the concerned Act, no permission to construct any new building shall be granted on the site if, a Heritage Building or Building in a Heritage Precinct is damaged or pulled down without appropriate permission from Member-Secretary of the Planning Authority concerned.

(ii) It shall be open to the State Level Heritage Conservation and Advisory Committee (SLHCAC) to consider a request for rebuilding/reconstruction of a Heritage Building that was unauthorizedly demolished or damaged, provided that the total built-up area in all floors put together in such new construction is not in excess of the total built-up area in all floors put together in the original Heritage Building in the same form and style in addition to other controls that may be specified.

1.5 *Preparation of list of heritage sites including heritage buildings, heritage precincts and listed natural feature areas.*— (i) The list of heritage sites including Heritage Buildings, Heritage Precincts and listed Natural Features Areas is to be prepared and supplemented by the Member-Secretary of the Planning Authority on the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC). Before being finalized, objections and suggestions of the public are to be invited and considered. The said list to which the regulation applies shall not form part of this regulation for the purpose of Building Bye-laws.

(ii) The list may be supplemented from time to time by Government on receipt of proposal from the agency concerned or by Government *suo-moto* provided that before the list is supplemented, objections and suggestions from the public be invited and duly considered by the Commissioner, Municipality/Local Body/Planning Authority/and/or Government and/or the State Level Heritage Conservation and Advisory Committee (SLHCAC).

(iii) When a building or group of buildings or natural feature areas are listed it would automatically mean (unless otherwise indicated) that the entire property including its entire compound/plot boundary along with all the subsidiary structures and artifacts, *etc.* within the compound/plot boundary, *etc.* shall form part of list.

1.6. *Alteration/modification/relaxation in development norms.*—

On the advice of the said State Level Heritage Conservation and Advisory Committee (SLHCAC) to be appointed by the Government and for reasons to be recorded in writing, the Member-Secretary of the Planning Authority shall follow the procedure as per Town and Country Planning Act, to alter, modify or relax the Development Control Norms prescribed in the Master Plan, if required, for the conservation or preservation or retention of historic or aesthetic or cultural or architectural or environmental quality of any heritage site.

1.7. *Heritage precincts/Natural feature areas.*— (i) In cases of streets, precincts, areas and [where deemed necessary by the State Level Heritage Conservation and Advisory Committee (SLHCAC)] natural feature areas notified, development permissions shall be granted in accordance with the special separate regulation prescribed for respective streets, precincts/natural feature areas which shall be framed by the Member-Secretary of the Planning Authority on the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC).

(ii) Before finalizing the special separate regulations for precincts, streets, natural features, areas, the Draft of the same shall be published in the Official Gazette and in leading newspapers for the purpose of inviting objections and suggestions from the public. All objections and suggestions received within a period of 30 days from the date of publication in the Official Gazette shall be considered by the Member-Secretary of the Planning Authority/State Level Heritage Conservation and Advisory Committee (SLHCAC).

(iii) After consideration of the above suggestions and objections, the agency concerned, acting on the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC) shall modify (if necessary) the aforesaid Draft separate regulations for streets, precincts, areas and natural features and forward the same to Government for notification.

1.8. *Road widening.*— Widening of the existing roads under the Master Plan of the City or Town/Zonal Development Plan or in the Layout Plan shall be carried out considering the existing heritage buildings (even if, they are not included in a Heritage Precinct) or which may affect listed natural features areas.

1.9. *Incentive uses for heritage buildings.*— In cases of buildings located in non-commercial use zones included in the Heritage Conservation List, if, the owner/owners agree to maintain the listed heritage building as it is in the existing state and to preserve its heritage state with due repairs and the owner/owners/lessees give a written undertaking to that effect, the owner/owners/lessees may be allowed with the approval of the State Level Heritage Conservation and Advisory Committee (SLHCAC) within permissible use zone to convert part or whole thereof of the non-commercial area within such a heritage building to commercial/office use/hotel. Provided that if, the heritage building is not maintained suitably or if, the heritage value of the building is spoiled in any manner, the commercial/office/hotel use shall be disallowed.

1.10. *Maintaining skyline and architectural harmony.*— After the guidelines are framed, buildings within heritage precincts or in the vicinity of heritage sites shall maintain the skyline in the precinct and follow the architectural style (without any high-rise or multi-storeyed development) as may be existing in the surrounding area, so as not to diminish or destroy the value and beauty of or the view from the said heritage sites. The development within the precinct or in the vicinity of heritage sites shall be in accordance with the guidelines framed by the Planning Authority on the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC) or separate regulations/guidelines, if any, prescribed for respective zones by Municipality/Local Body/Planning Authority.

1.11. *Restrictive covenants.*— Restrictions existing as imposed under covenants, terms and conditions on the leasehold plots either by the State Government or by Municipality/Local Body or by Planning Authority shall continue to be imposed in addition to Development Control Regulations. However, in case of any conflict with the heritage preservation interest/environmental conservation, this Heritage Regulation shall prevail.

1.12. *Grading of the listed buildings/listed precincts.*— (i) Listed Heritage Buildings/Listed Heritage Precincts may be graded into three categories. The definition of these and basic guidelines for development permissions are as follows:

(ii) Listing does not prevent change of ownership or usage. However, change of use of such Listed Heritage Building / Listed Precincts is not permitted without the prior approval of the State Level Heritage Conservation and Advisory Committee (SLHCAC). Use should be in harmony with the said listed heritage site.

### Grading of Listed Heritage

Grade-I (1)	Grade-II (2)	Grade-III (3)
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**(A) Definition**

Heritage Grade-I comprises buildings and precincts of national or historic importance, embodying excellence in architectural style, design, technology and material usage and/or aesthetics; they may be associated with a great historic event, personality, movement or institution. They have been and are the prime landmarks of the region.

All natural sites shall fall within Grade-I.

**(B) Objective**

Heritage Grade-I richly deserves careful preservation.

Heritage Grade-II (A&B) comprises of buildings and precincts of regional or local importance possessing special architectural or aesthetic merit, or cultural or historical significance though of a lower scale than Heritage Grade-I. They are local landmarks, which contribute to the image and identity of the region. They may be the work of master craftsmen or may be models of proportion and ornamentation or designed to suit a particular climate.

Heritage Grade-II deserves intelligent conservation.

Heritage Grade-III comprises building and precincts of importance for townscape; that evoke architectural, aesthetic, or sociological interest through not as much as in Heritage Grade-II.

These contribute to determine the character of the locality and can be representative of lifestyle of a particular community or region and may also be distinguished by setting, or special character of the façade and uniformity of height, width and scale.

Heritage Grade-III deserves intelligent conservation (though on a lesser scale than Grade-II and special protection to unique features and attributes).

(1)

(2)

(3)

***(C) Scope for Changes***

No interventions be permitted either on exterior or interior of the heritage building or natural features unless it is necessary in the interest of strengthening and prolonging the life of the buildings/or precincts or any part or features thereof. For this purpose, absolutely essential and minimum changes would be allowed and they must be in conformity with the original.

Grade-II(A): Internal changes and adaptive re-use may by and large be allowed but, subject to strict scrutiny. Care would be taken to ensure the conservation of all special aspects for which it is included in Heritage Grade-II.

Grade-II (B): In addition to the above, extension or additional building in the same plot or compound could in certain circumstances, be allowed provided that the extension/additional building is in harmony with (and does not detract from) the existing heritage building(s) or precincts especially in terms of height and façade.

Internal changes and adaptive reuse may by and large be allowed. Changes can include extensions and additional buildings in the same plot or compound. However, any changes should be such that they are in harmony with and should be such that they do not detract from the existing heritage building/precinct.

***(D) Procedure***

Development permission for the changes would be given on the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC).

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Development permission for changes would be given on the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC).

(1)	(2)	(3)
<b><i>(E) Vistas/ Surrounding Development</i></b>		
All development in areas surrounding Heritage Grade-I shall be regulated and controlled, ensuring that it does not mar the grandeur of, or view from Heritage Grade-I.	All development in areas surrounding Heritage Grade-II shall be regulated and controlled, ensuring that it does not mar the grandeur of, or view from Heritage Grade-II.	All development in areas surrounding Heritage Grade-III shall be regulated and controlled, ensuring that it does not mar the grandeur of, or view from Heritage Grade-III.

1.13. *Opinion of the Heritage Conservation Committee.*—Nothing mentioned above should be deemed to confer a right on the owner/ occupier of the plot to demolish or reconstruct or make alterations to his heritage building/buildings in a heritage precinct or on a natural heritage site if, in the opinion of the State Level Heritage Conservation and Advisory Committee (SLHCAC), such demolition/reconstruction/ alteration is undesirable.

1.14. *Approval to preserve the beauty of the area.*— The State Level Heritage Conservation and Advisory Committee (SLHCAC) shall have the power to direct, especially in areas designated by them, that the exterior design and height of buildings should have their approval to preserve the beauty of the area.

1.15. *Signs and outdoor display structures/including street furniture on heritage sites.*— Commissioner, Municipality/Local Body/ Member-Secretary of the Planning Authority on the advice of the State Level Heritage Conservation and Advisory Committee (SLHCAC) shall frame regulations or guidelines to regulate signs, outdoor display structures and street furniture on heritage sites.

1.16. *Composition of Heritage Conservation Committee.*— The State Level Heritage Conservation and Advisory Committee (SLHCAC) shall be appointed by the State Government/Union Territory Government comprising of:

- (i) Secretary to Government (Town Planning). . . Chairman
- (ii) The Chief Engineer, Public Works Department. . . Member
- (iii) Representative from the Local Administration . . Member  
Department.
- (iv) Director, Tourism Department. . . Member
- (v) Director, Art and Culture. . . Member
- (vi) In-charge-Architecture, State Public Works . . Member  
Department.
- (vii) Structural Engineer having experience of . . Member  
10 years in the field and membership of the  
Institution of Engineers, India.
  - (a) Architect having 10 years experience. . . Member
  - (b) Urban Designer. . . Member
  - (c) Conservation Architect. . . Member
- (viii) Environmentalist having in-depth knowledge . . Member  
and experience of 10 years of the subject.
- (ix) Historian having knowledge of the region . . Member  
having 10 years experience in the field.
- (x) Natural historian having 10 years experience . . Member  
in the field.
- (xi) Commissioners of Concerned Municipalities. . . Members
- (xii) Representative of State Archaeological . . Member  
Department.
- (xiii) Chief Town Planner, Town and Country . . Member-  
Planning Department. Secretary.
  - (a) The Committee shall have the powers to  
co-opt up to three additional Members who may  
have related experience.
  - (b) The tenure of the Chairman and Members of  
other than Government Department/Local  
Bodies shall be three years.

1.17. *The terms of reference of the Committee shall inter alia be.*— (i) To advise the Member-Secretary, Planning Authority whether development permission is to be granted under Building Bye-Laws regulations for heritage at S.No. 1.3. of this Notification and the conditions of permission.

(ii) to prepare a supplementary list of heritage sites, which include buildings artifacts, structures, streets, areas, precincts of historic, aesthetic, architectural, cultural, or environmental significance and a supplementary list of natural feature areas of environmental significance, scenic beauty including but, not restricted to sacred groves, hills, hillocks, water bodies (and the areas adjoining the same), open areas, wooded areas, points, walks, rides, bridle paths, *etc.* to which this Building Bye-Law would apply.

(iii) To advise whether any relaxation, modification, alteration, or variance of any of the Building Bye-laws;

(iv) To frame special regulations/guidelines for precincts and if necessary, for natural feature areas to advise the Member-Secretary, Planning Authority regarding the same;

(v) To advise whether to allow commercial/office/hotel use in the (name the areas) and when to terminate the same.

(vi) To advise the Member-Secretary, Planning Authority in the operation of this Building Bye-law to regulate or eliminate/erection of outside advertisements/bill boards/street furniture;

(vii) To recommend to the Member-Secretary, Planning Authority guidelines to be adopted by those private parties or Public/Government agencies who sponsor beautification schemes at heritage sites;

(viii) To prepare special designs and guidelines/publications for listed buildings, control of height and essential façade characteristics such as maintenance of special types of balconies and other heritage items of the buildings and to suggest suitable designs adopting appropriate materials for replacement keeping the old form intact to the extent possible.

(ix) To prepare guidelines relating to design elements and conservation principles to be adhered to and to prepare other guidelines for the purposes of this Regulation;

(x) To advise the Member-Secretary, Planning Authority on any other issues as may be required from time to time during course of scrutiny of development permissions and in overall interest of heritage/conservation;

(xi) To appear before the Government either independently or through or on behalf of the Member-Secretary, Planning Authority in cases of Appeals under Town and Country Planning Act in cases of listed buildings/heritage buildings and listed precincts/heritage precincts and listed natural feature areas.

1.18. *Implications of listing as heritage buildings.*— The Regulations do not amount to any blanket prevention of demolition or of changes to Heritage Buildings. The only requirement is to obtain clearance from Commissioner, Municipality/Local Body/Member-Secretary of the Planning Authority and State Level Heritage Conservation and Advisory Committee (SLHCAC) from heritage point of view.

1.19. *Ownership not affected.*— Sale and purchase of Heritage Buildings does not require any permission from Municipality/Local body/Planning Authority/or State Level Heritage Conservation and Advisory Committee (SLHCAC). The Regulations do not affect the ownership or usage. However, such usage should be in harmony with the said listed precincts/buildings. Care will be taken to ensure that the development permission relating to these buildings is given within 60 days.

(By order of the Lieutenant-Governor)

**CHAURE RATNAGHOSH KISHOR,**  
Under Secretary to Government (Housing).

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